

Governmental approach for the treatment of gray water by using Johkasou

4th November, 2022

Ms. Rio OWADA
Section Chief, Office for Promotion of Johkasou





Office for Promotion of Johkasou
Waste Management Division
Environmental Regeneration and Material Cycles Bureau
Ministry of the Environment
Government of JAPAN

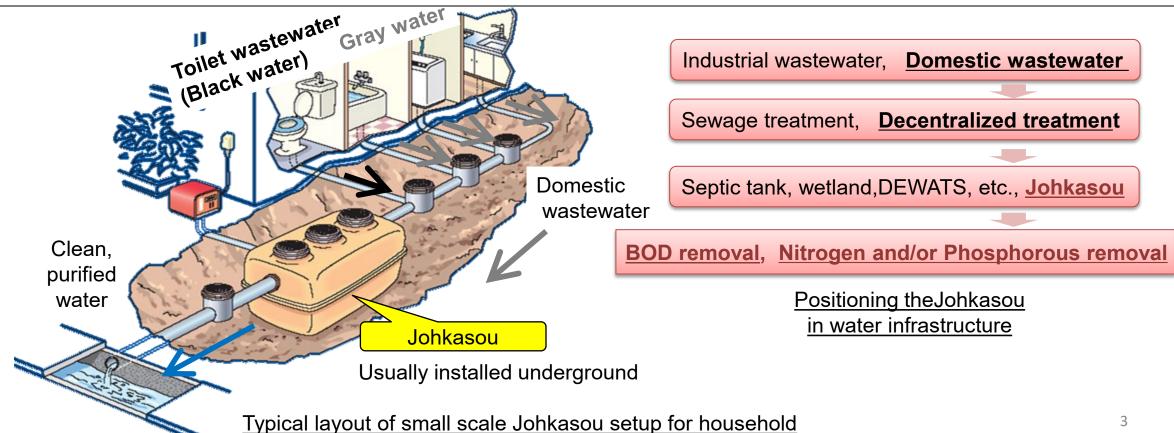
Introduction of Japanese regulation on the decentralized wastewater management

Table of content

- 1. Introduction
- 2. Legal Framework of Johkasou
- 3. Treatment of Gray water by old type and current Johkasou
- 4. Measures for promoting Johkasou with including the conversion from old type to current ones

1. Introduction

- "Johkasou" is categorized as decentralized wastewater treatment system for domestic wastewater discharged by household, apartment and so-on and it can be installed beside these building structure without long pipeline.
- Johkasou have a combined purification structure capable of treating both toilet wastewater (Black water) and domestic wastewater other than toilet wastewater (Gray water).
- Johkasou attains high and stable performance as same as that of sewage treatment plant. And, Johkasou is certified by the government for performance and maintainability, and it is manufactured in factory with adequate quality control. As a result, it has extremely reliability.



1. Introduction

■ Water pollution in Japan during rapid economic growth

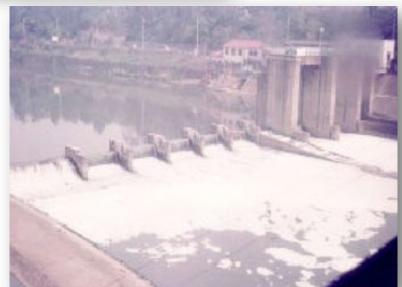
Sumida River (Tokyo) In '1970s





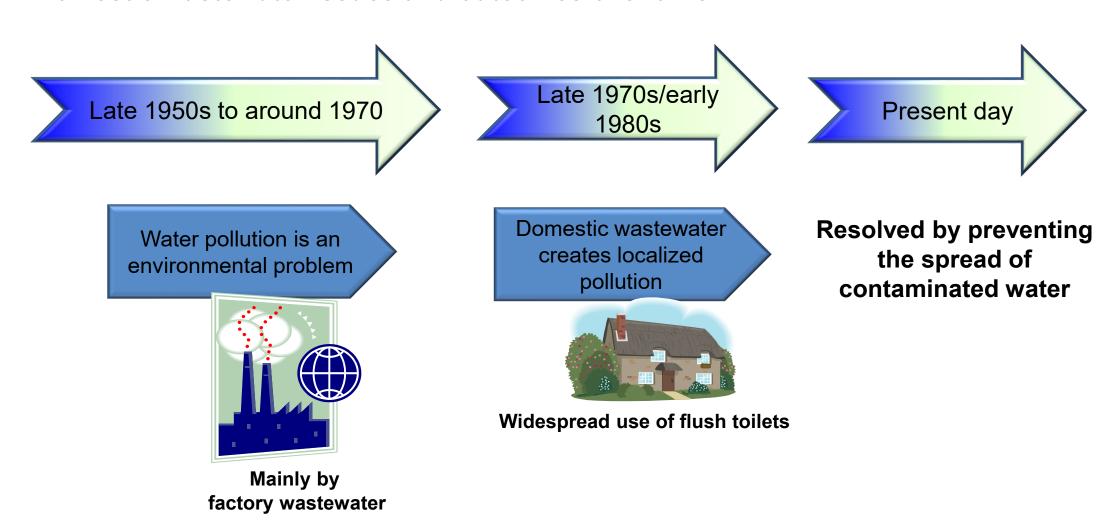
Dohkai Bay (Kitakyushu) in '1960s

Chofu Weir, Tama River (Tokyo) in '1970



1. Introduction

■ Domestic wastewater issues and outcomes over time



2. Legal framework of Johkasou

■ History of Johkasou Act

Year	Item	
1960 to around 1980	With increasing population of flush toilet, rapid installation of tandoku (old type) Johkasou to treat black water only	
1983	Johkasou Act enacted (legislation introduced by a Diet member, came into force in 1985)	
2000	Amendment: New installation of tandoku-shori (old type) Johkasou was prohibited	
2005	Amendment: Stricter water quality management systems introduced	
2019	 Amendment: ➤ Strengthening the authority of prefectural governors for conversion from tandoku Johkasou (old type) to gappei Johkasou (current type) ➤ Clarification for proceeding Johkasou installation as a public works ➤ Others 	

■ Purpose of Johkasou Act

- ✓ Promotion of domestic wastewater (both black and gray water) treatment by Johkasou for; Conservation of water quality in public water area,
- ✓ Preservation of the living environment
- ✓ Improvement of public health

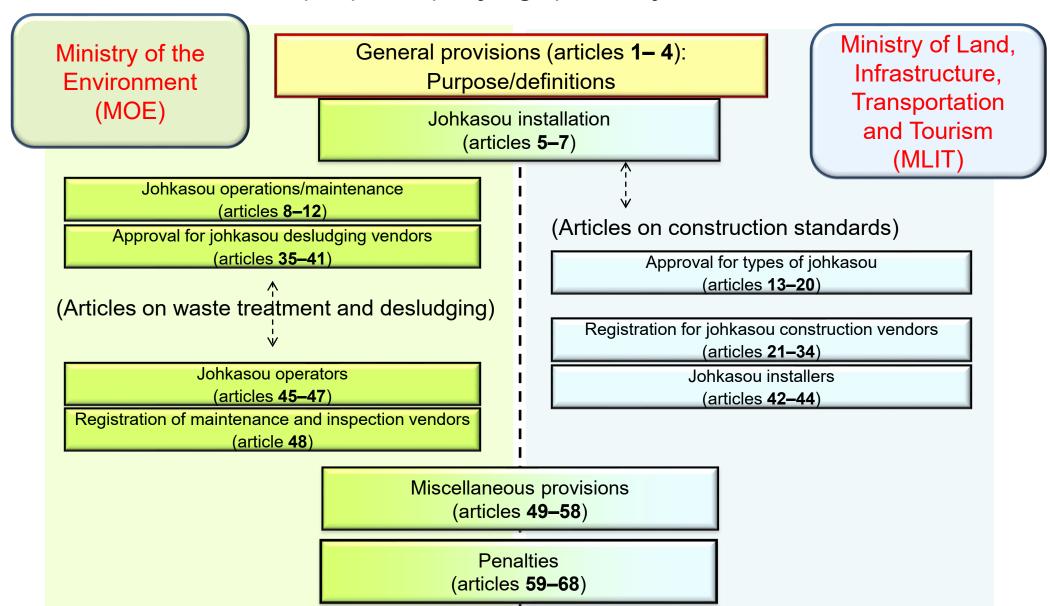
2. Legal framework of Johkasou

■ Structure of Johkasou Act

- 1) Johkasou's manufacture and sales
- 2) Johkasou's notification of installation
- 3) Johkasou's installation and certification system of installation engineer
- 4) Johkasou's report of start date to use
- 5) Johkasou's operation
- 6) Johkasou's water quality inspection after installation
- 7) Johkasou's maintenance and certification system of maintenance engineer
- 8) Johkasou's desludge (Cleaning)
- 9) Johkasou's periodical check
- 10) Penalties for violating the Johkasou Act

2. Legal framework of Johkasou

■ Outline of each article from 1 (one) to 68 (sixty eight) and its jurisdiction in Johkasou Act



9

3. Treatment of Gray water in old type and current Johkasou

■ What is domestic wastewater?

Domestic wastewater = Toilet wastewater (Black water) + Gray water

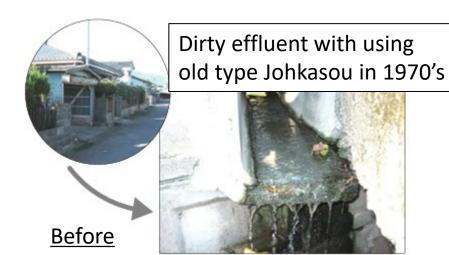
Cutrrent Johkasou
(Called "Gappei Johkasou")
Both Toilet wastewater & Gray water are treated.

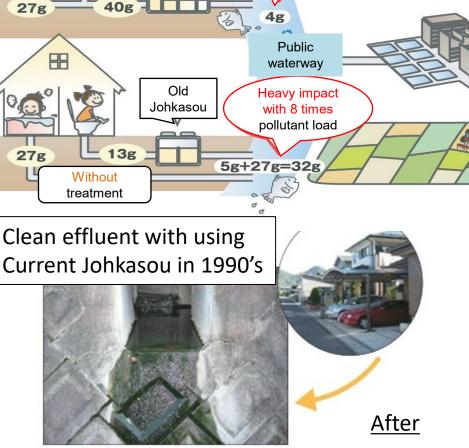
BOD Load = 4g/day·PE in Effluent

Old type Johkasou (called "Tandoku Johkasou")
Only Toilet wastewater is treated.

BOD Load = 32g/day·PE in Effluent

⇒ Heavy impact with 8 times





10

Less

impact with

low

pollutant

load

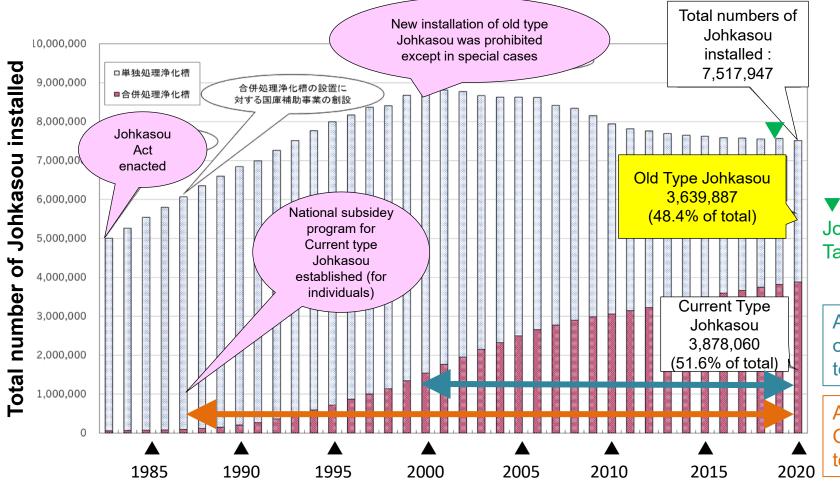
Current

Johkasou

3. Treatment of Gray water in old type and current Johkasou

Configuration of old (Tandoku Johkasou) & current Johkasou (Gappei Johkasou)

- ➤ Though new installation of old type Johkasou (Tandoku Johkasou) was prohibited at 2000, approx. 3.6 million sets of old type Johkasou are still used in Japan.
- > Encouraging the conversion to Current Type Johkasou is a big challenge.



Old type Johkasou (Tandoku Johkasou)

Current Johkasou (Gappei Johkasou)

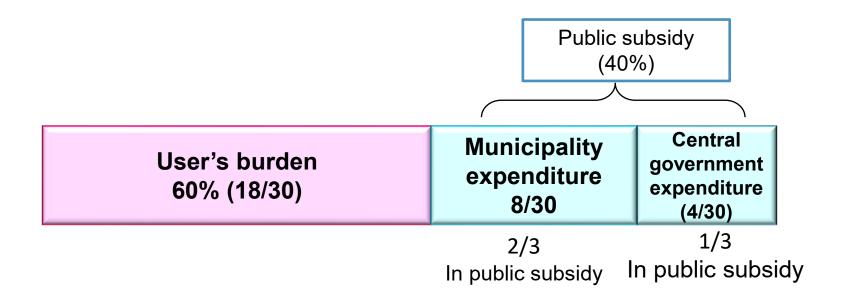
▼ In 2019, the total number of Gappei Johkasou exceeded & reversed that of Tandoku Johkasou for the first time

Approx. 20 years from the prohibition of new installation for Tandoku Johkasou to the reversal year 2019

Approx. 30 years from the establishment Of subsidy program for Gappei Johkasou to the reversal year 2019

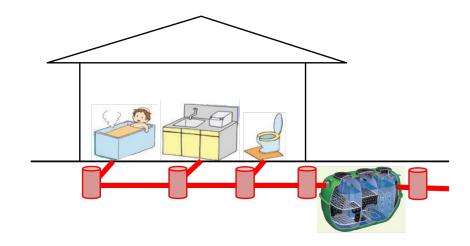
Subsidy for Johkasou private installation for house owner

■ Subsidizes municipalities supporting their residents (private citizens) with current Johkasou (Gappei Johkasou) installation for equipment fee and its installation fee



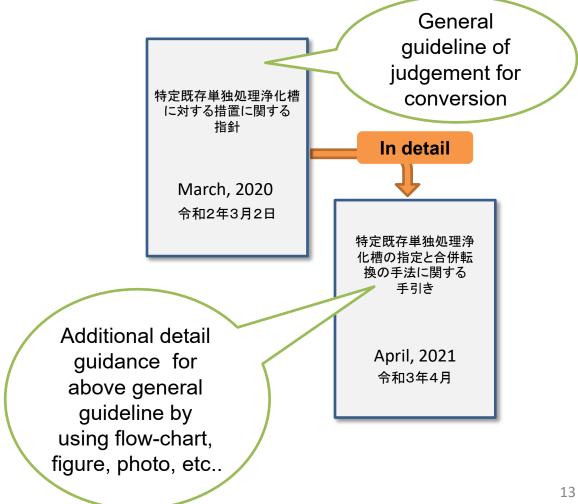
- **■**Since 1987
- ■Owner of Johkasou is responsible for operation and maintenance.

■ Additional subsidy for installing in-house piping works at the conversion from old type Johkasou to current Johkasou



 Subsidizes municipalities supporting their residents (private citizens) for in-house piping work

■ Furnishing the conversion manual



Ref: 300 projects as of 2016 (total municipalities in Japan 1,718 as of 2021)

■ Municipal Installation Project

- Municipal installs Johkasou as a public infrastructure like a Sewage treatment system
- Municipal also carries out O&M works with collecting fee from house owners.

User's burden 10% (3/30)

Municipality expenditure (Local bond can be applied) (17/30)

Central government expenditure (10/30)

☐ Advantage:

If applying this scheme, it would be more easier to convert old type Johkasou to current one due to municipality implement the conversion at once where many old type Johkasou are still remained.

☐ Disadvantage:

Responsibility for finance and management would be a burden of Municipalities.

■ Application of Johkasou PFI project in Japan

Type of PFI scheme is "BTO" (Built, Transfer and Operate)

15

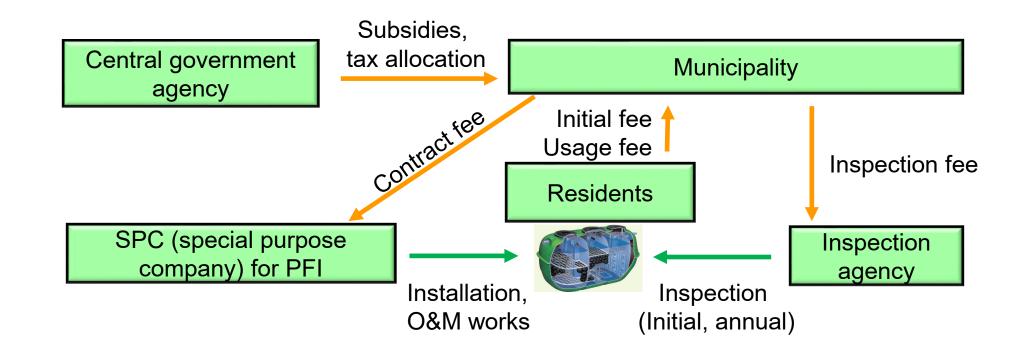
Disadvantage of Johkasou Municipal Installation Project

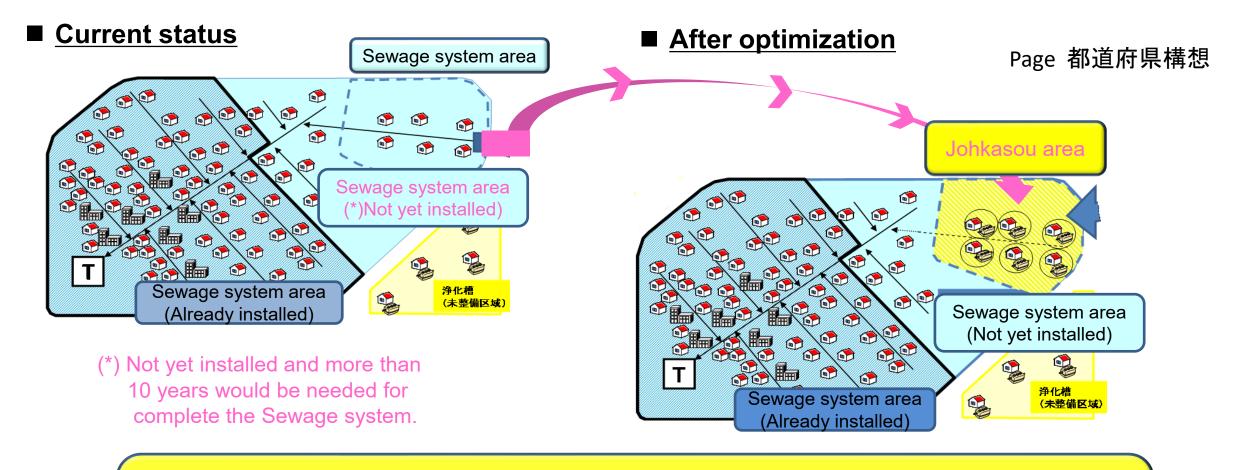
- Increase of financial burden on municipalities
- Increase of workload on municipalities without enough human-resource



Advantage of Johkasou PFI projects

- > PFI operators are responsible for installation, operation and maintenance.
- Municipalities can utilize private financing, technology and knowhow on business.
- ➤ Decrease of overall project cost and workload on municipalities, and improvement of residential services due to the bulk contract and implementation by private business.





■ Countermeasure:

Collaborating with Municipalities, Prefectures shall revise and optimize the area-plan for sustainable management of domestic wastewater. Then, some area would be changed from Sewage system area to Johkasou installation area.

■ Annual amount for operation & maintenance works for usual 5 P.E. Johkasou in Japan

1	US\$ = 140 JPY	

Item	Amount (Approx.)	
Operation & Maintenance works for		
 Item Maintenance work Desludging work Legal inspection (Electrical consumption fee) (Equipment replacement fee) 	Frequency, etc. for 5 P.E. Johkasou (3 times/year) (1 time/year) (1 time/year) (Continuous use) (Average per year)	US\$ 430/year



■ Example of Municipal Subsidies for Maintenance and Operation, Alphabetical order

M: Maintenance, C: Cleaning, LI: Legal Inspection

Name of Municipality	Subjects of Subsidy	Amount of Subsidy (Approx. US\$)
Fujisawa City, Kanagawa Pref.	Cleaning	Approx. US\$ 20 in case of 2m3 plus Approx. US\$ 7 x (α (m3) – 2m3)
Fukaya City, Saitama City	M, C	Approx. US\$ 140
Fukuroi City, Shizuoka Pref.	M, C, LI	(M+C+LI of Johkasou) - Sewage usage fee (assuming)
lida City, Nagano Pref.	Cleaning	Min (Approx. US\$ 110, or half of Cleaning fee)
Kakogawa City, Hyogo Pref.	M, C, LI	Approx. US\$ 140
Kawagoe City, Saitama Pref.	Legal Inspection	Approx. US\$ 50
Kiyosu City, Ehime Pref.	Cleaning	40% of cleaning fee
Kumagaya City, Saitama Pref.	M, C, LI	Approx. US\$ 110 in case of 5 P.E.
Machida City, Tokyo Metropolitan	M, C, LI	Approx. US\$ 140 in case of 5P.E.
Matsumoto City, Nagano Pref.	Cleaning	Half of Cleaning fee, Maximum Approx. US\$ 140
Mitoyo City, Kagawa Pref.	M, C, LI	Approx. US\$ 210
Ogose Town, Saitama Pref.	M, LI	Approx. US\$ 70
Tachika City, Tokyo Metr.	Cleaning	Around Approx. US\$ 70 (depended on tank volume)
Tatebayashi City, Gunma Pref.	Cleaning	Approx. US\$ 70 in case of 5 P.E.
Yokkaichi City, Mie Pref.	M, C, LI	Appox. US\$ 90 in case of 5P.E.

